



**Oversight and Governance**

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## **SUPPLEMENT PACK ONE - CITY COUNCIL**

Monday 19 June 2023

2 pm

Council House, Plymouth

**Members:**

Lord Mayor, Chair

Deputy Lord Mayor, Vice Chair

Councillors Allen, Mrs Aspinall, Mrs Beer, Bingley, Blight, Briars-Delve, Mrs Bridgeman, Carlyle, Coker, Dr Cree, Cresswell, Dann, Darcy, Dingle, Evans OBE, Finn, Gilmour, Goslin, Harrison, Haydon, Hendy, Holloway, Hulme, Laing, Loveridge, Lowry, Lugger, Dr Mahony, McLay, Moore, Murphy, Nicholson, Noble, Partridge, Patel, Penberthy, Penrose, Poyser, Reilly, Rennie, Ricketts, Salmon, Smith, Sproston, Stephens, Stevens, Stoneman, Tippetts, Tofan, Tuffin, Tuohy and Wakeham.

Members are invited to attend the above meeting to consider the items of business overleaf.

You can watch any of our webcast meetings on [YouTube](#). For further information on attending Council meetings and how to engage in the democratic process please follow this link - [Get Involved](#)

**Tracey Lee**

Chief Executive

## City Council

**7. Corporate Plan 2023-26 (Pages 1 - 6)**

To consider the Corporate Plan 2023-26 on recommendation of the Cabinet.

**8. Provisional Capital and Revenue Outturn Report 2022/23 (Pages 7 - 20)**

To consider the Provisional Capital and Revenue Outturn Report 2022/23 on recommendation of the Cabinet.

**10. Motions on notice**

To consider motions from councillors in accordance with Part B, paragraph 14 of the Constitution.

10a Armada Way (Pages 21 - 22)

10b Fixing Plymouth's Roads (Pages 23 - 24)

10c Strategic Rail Working Group (Pages 25 - 26)

10d BBC Local Radio (Pages 27 - 28)

10e Livewell Southwest CIC Health Worker Pensions and Pay (Pages 29 - 30)

# City Council



Date of meeting:	19 June 2023
Title of Report:	<b>Corporate Plan 2023 – 2026: Key messages</b>
Lead Member:	Councillor Tudor Evans OBE
Lead Strategic Director:	Tracey Lee (Chief Executive)
Author:	Giles Perritt (Assistant Chief Executive)
Contact Email:	Giles.Perritt@plymouth.gov.uk
Your Reference:	CP2326.120623
Key Decision:	No
Confidentiality:	Part I - Official

## Purpose of Report

The Council first adopted the 'Plan on a Page' format for our Corporate Plan in July 2013, agreeing the Co-operative Council Corporate Plan for Plymouth. The approach, which has been much imitated by other Councils and organisations since:

- prioritised the City and the Council's vision
- highlighted the fact that we are a values-led organisation
- demonstrated a strong focus on delivery
- provided a clear strategic vision to inform service planning

This report proposes a revised and updated Corporate Plan 2023-26 which, subject to agreement will be presented to the Council on 19 June 2023. It reflects the new Administration's ambition for the city and the Council, takes account of the progress that the Council has made and addresses the new challenges that we face.

**City Vision:** The Council retains and re-endorses the City Vision: to be one of Europe's most vibrant waterfront cities where an outstanding quality of life is enjoyed by everyone.

**Mission:** Cabinet has reviewed the Council's mission and has revised it to better reflect how the Council will contribute to the City Vision with emphasis on fairness, environmental sustainability and co-operation.

**Values:** Cabinet and the Corporate Management team have jointly reviewed and clarified the Council's adopted values to fully reflect our expectations of ourselves and each other, and provide a basis on which the Council can be held to account by its citizens.

## Priorities

The Cabinet have identified six priority areas which will be delivered as a part of the Corporate Plan and have highlighted the importance of retaining a focus in all of our activities on Plymouth being a great place to grow up and grow old, and on minimising the impact of the cost of living crisis.

- Working with the Police to tackle crime and anti-social behaviour
- Fewer potholes, cleaner, greener streets and transport
- Build more homes – for social rent and affordable ownership
- Green investment, jobs, skills and better education
- Working with the NHS to provide better access to health, care and dentistry
- Keeping children, adults and communities safe

The Corporate Plan also reflects the Council's focus not just on what it delivers, but also on the approach to delivery. The management of quality and performance, alongside value for money and good stewardship of public assets are highlighted as essential. The relationship with both our staff and our communities is a key measure of an effective Council, as is recognising the importance of prevention and early intervention in achieving positive change. The Council's ability to properly represent its communities both locally and nationally is also recognised.

## Recommendations and Reasons

That Council agree that the revised Corporate Plan 2023-26 is adopted as part of the Council's policy framework.

## Alternative options considered and rejected

The Corporate Plan is a core document within the Policy Framework. Members of the Cabinet, with support from officers, have developed key components of the plan; notably the vision, values and priorities for 2023-26.

An alternative option would be to retain the existing plan, which would not reflect the new administration's priorities and approach.

## Relevance to the Corporate Plan and/or the Plymouth Plan

The Corporate Plan 2023-26 will replace the current Corporate Plan, adopted in June 2021, reflecting the new administration's priorities and ambitions for the City and the Council.

## Implications for the Medium Term Financial Plan and Resource Implications:

The Corporate Plan sets out the strategic direction and necessary focus for the Council. This will become the driver for future resource allocation. A revised Medium Term Financial Strategy will set out resource allocation in more detail.

## Financial Risks

Financial risks will be identified and addressed as part of the development of a new Medium Term Financial Strategy.



**Sign off:**

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Originating Senior Leadership Team member: Tracey Lee											
Please confirm the Strategic Director(s) has agreed the report? Yes Date agreed: 02/06/2023											
Cabinet Member approval: <i>approved via email</i> Date approved: 02/06/2023											

# OUR PLAN

## BUILD A BETTER PLYMOUTH



### CITY VISION: Britain's Ocean City

One of Europe's most vibrant waterfront cities, where an outstanding quality of life is enjoyed by everyone

**Plymouth**  
Britain's Ocean City

**OUR MISSION:** Making Plymouth a fairer, greener city, where everyone does their bit

### WE BELIEVE IN:

**DEMOCRACY**  
Because we listen and hear what people want

**RESPONSIBILITY**  
Because we care about the impact of our decisions and actions

**FAIRNESS**  
Because we want to address inequality and inequity in our city

**CO-OPERATION**  
Because we achieve more together than we would alone

### WE WILL:

Make Plymouth a great place to grow up and grow old  
Minimise the impact of the cost of living crisis

#### OUR PRIORITIES:

-  Working with the Police to tackle crime and anti-social behaviour
-  Fewer potholes, cleaner, greener streets and transport
-  Build more homes - for social rent and affordable ownership
-  Green investment, jobs, skills and better education
-  Working with the NHS to provide better access to health, care and dentistry
-  Keeping children, adults and communities safe

#### DOING THIS BY:

-  Providing quality public services
-  Trusting and engaging our communities
-  Focusing on prevention and early intervention
-  Spending money wisely
-  Empowering and engaging our staff
-  Being a strong voice for Plymouth

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**CITY COUNCIL**

Date of meeting:	19 June 2023
Title of Report:	<b>Provisional Capital and Revenue Outturn Report 2022/23</b>
Lead Member:	Councillor Mark Lowry (Cabinet Member for Finance )
Lead Strategic Director:	David Northey, (Interim Section 151 Officer)
Author:	David Northey, (Interim Section 151 Officer) Stephen Coker, (Lead Accountancy Manager)
Contact Email:	<a href="mailto:David.northey@plymouth.gov.uk">David.northey@plymouth.gov.uk</a>
Your Reference:	DJN/Fin2023Outturn
Key Decision:	No
Confidentiality:	Part I - Official

**Purpose of Report**

This report outlines the Provisional Outturn position of the Council for the year ending 31 March 2023.

Full details of the Provisional Outturn position for each directorate is set out in the body of the report.

An Executive Summary setting out the key areas is included in Section A.

The figures remain provisional at this stage and will be confirmed once the external audit is complete.

**Recommendations and Reasons**

Council is recommended to:

1. Note the Provisional Revenue Outturn position for the year to 31 March 2023 and
2. Note the Provisional Capital Programme Outturn position for that year including the Capital Financing Requirement of £86.653m

*It is a statutory requirement to provide an outturn report and is provisional as it is subject to external audit.*

**Alternative options considered and rejected**

None – our Financial Regulations require us to produce regular monitoring of our finance resources including a revenue and capital outturn position which culminates in the production of the 2022/23 annual statement of accounts.

### Relevance to the Corporate Plan and/or the Plymouth Plan

The financial outturn report is fundamentally linked to delivering the priorities within the Council's Corporate Plan. Allocating limited resources to key priorities will maximise the benefits to the residents of Plymouth.

### Implications for the Medium Term Financial Plan and Resource Implications:

Robust and accurate financial monitoring underpins the Council's Medium Term Financial Plan (MTFP). The Council's MTFP is updated regularly based on on-going monitoring information, both on a local and national context. Any adverse variations from the annual budget will place pressure on the MTFP going forward and require additional savings to be generated in future years. This outturn position will feed into the revised MTFP to be presented to Full Council at the meeting in September 2023.

### Financial Risks:

Financial risks concerning period 12 reporting are discussed in the body of the report and relate to the attainment of a balanced outturn position in financial year 2022/23.

### Carbon Footprint (Environmental) Implications:

There are no impacts directly arising from this report.

### Other Implications: e.g. Health and Safety, Risk Management, Child Poverty:

The reducing revenue and capital resources across the public sector has been identified as a key risk within our Strategic Risk register. The ability to deliver spending plans within budget is paramount to ensuring the Council can achieve its objectives

### Appendices

Ref.	Title of Appendix	Exemption Paragraph Number (if applicable) <i>If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 1 of the Local Government Act 1972 by ticking the relevant box.</i>						
		1	2	3	4	5	6	7
I	Use of available (un-earmarked) Reserves							

### Background papers:

Please list all unpublished, background papers relevant to the decision in the table below. Background papers are unpublished works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based.

Title of any background paper(s)	Exemption Paragraph Number (if applicable) <i>If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</i>						
	1	2	3	4	5	6	7
The Budget Report 2023/24 – Council 27 February 2023							

**Sign off:**

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Originating Senior Leadership Team member: David Northey (Interim Service Director for Finance)

Please confirm the Strategic Director(s) has agreed the report? Yes

Date agreed: 23/05/2023

Cabinet Member approval: Councillor Mark Lowry (Cabinet Member for Finance)

Date approved: 31/05/2023

**Plymouth City Council**  
**Finance Monitoring – 2022/23**  
**Provisional Outturn for year to 31 March 2023**

**SECTION A: EXECUTIVE SUMMARY PROVISIONAL REVENUE FINANCE OUTTURN**

The primary purpose of this report is to detail how the Council has delivered against its financial measures using its capital and revenue resources, to approve relevant budget variations and virements, and report new schemes approved in the capital programme.

**Table I: End of year revenue forecast**

	Net Budget	Outturn	Variance
	£m	£m	£m
Total General Fund Budget	197.750	197.750	0.000

As shown in Table I, the Council has balanced its budget reporting a breakeven position. The overall net spend matches the net budget of £197.750m.

Within this overall balanced position the following headline financial issues are reported:

- A nil variance on a gross expenditure budget of £540m. Given the character of the financial year in question and the continuing impact of national inflation and cost increases outside our control, this is a noteworthy achievement.
- The Council has overcome £20m of additional in-year costs and pressures
- The drawdown of £7.9m of usable reserves throughout the year and the use of £1.1m of Corporate Adjustments.
- Drawdown from the Working Balance of £8.4m has not been required.

The Provisional Capital Outturn for 2022/23 is £86.653m. This is within the approved Capital Budget of £363.957m for 2022-2027 reported to Full Council on 27 February 2023. Please see Table 3 in Section C of this report.

The Outturn position remains 'Provisional' pending audit review.

## SECTION B: PROVISIONAL REVENUE FINANCE OUTTURN

### I. Introduction

- I.1 This Outturn Report is the final report in the monitoring cycle for the financial year 2022/23 and reviews the Council's financial performance for the year ended 31 March 2023. The year was again affected by the legacy of COVID-19 and other costs outside the Council's control, including general inflation increases plus the exceptional rise in the cost of fuel. There was a need for the Council to respond to and mitigate the effects of these additional costs in terms of service delivery and additional savings.
- I.2 It became evident very early in the financial year that the Council would be facing unprecedented increases in its cost base for 2022/23. In the first monitoring report for May 2022, we reported additional cost pressures of £5.9m; this figure rose to £13.6m in June and the cumulative impact by period ten (January 2023) we were reporting additional pressures of £17.3m. We ended the year in March 2023 with additional costs to cover totalling £20.4m. Details of how these costs were offset are shown later in the report.
- I.3 The following examples highlight the utility increases experienced during 2022/23:
- The Life Centre had additional costs of £0.575m.
  - Street Lighting saw costs increased by £0.919m
  - The two crematoria experienced increased costs of £0.545m
  - Utility costs for the general council estate cost an additional £1.974m
- I.4 Negotiations at national level for pay in Local Government in 2022/23 reached agreement in December 2022. We were required to top up the 2% provision set aside in the Budget, resulting in an additional cost of £2.582m.
- I.5 Aside from energy and wage inflation, the ongoing impact of the pandemic remains evident in terms of demand pressures and other changes which have seen a persistent increase in volumes of domestic waste and reductions in parking revenues as employees generally maintain homeworking. In adult social care and following the dislocation of the pandemic the numbers of people presenting as homeless has become more costly. The Council is not able to influence such demand pressures in the short term.
- I.6 The Council's Children, Young People and Families Directorate ended the financial year with additional net costs of £6.0m million regarding specialist residential placements for vulnerable children and other demand pressures – part of a national trend. This result was after the allocation of £0.461m support from the Office of Director of Public Health and the transfer of one maintained school to an academy which resulted in the Council covering a forecasted deficit of £0.414m.
- I.7 Within the Place Directorate, the impact of the pandemic was also evident with additional costs of a further £3m on top of the aforementioned energy costs.
- I.8 The People Directorate saw additional demand and costs within the homelessness and bed and breakfast budgets, resulting in additional costs of £1.3m and additional demand within Adult Social Care resulting in additional costs of £0.848m.

- I.9 The Customer and Corporate Directorate, as well as the utility costs, experienced a drop in Library income, through a lower footfall, and increased facilities management and IT costs totalling £1.5m plus the non-delivery of savings allocated in the previous financial year adding a further pressure of £0.600m.
- I.10 Also within the Customer and Corporate Services Directorate we have reflected £0.400m of costs incurred for the inquest into the August 2021 Keyham shootings. The inquest was held recently at Exeter Racecourse, with the costs falling to Plymouth City Council. The latest estimate of the total costs stands at £0.400m which have been charged to the Coroner Service. Negotiations are on-going with the Ministry of Justice for compensation for these costs. For the purposes of the outturn, and until details of any available compensation are known, this cost has been offset by the release of a bad debt provision.
- I.11 In response management developed a financial recovery plan with the aim of eliminating the forecast overspend. The recovery plan included searching reviews of:
- All Fees and charges.
  - Staffing costs.
  - Procurement / External contracts
  - The Capital Programme
  - Reserves
  - Grants and Subsidies
  - Buildings and Estates
- I.12 The November Cabinet approved an increase to all Fees and Charges, where possible and appropriate by 10% and further approved, with effect from 1st April 2023, a further 10% increase or, where CPI was more than 10%, an increase by CPI.
- I.13 All departments across the Council have managed their staffing costs by delaying and deferring the replacement of staff who have left during the year, and by managing the vacancies within the service.
- I.14 Each directorate was charged with undertaking a full review of their major procurement activity with a view to stopping the expenditure; delaying or renegotiating existing contracts in order to reduce costs in-year.
- I.15 The Capital Programme has an impact on the revenue budget, in terms of the borrowing costs for projects. A full review was undertaken to consider the current programme and whether contracts had been let or could be influenced, and the pipeline of projects yet to be approved.
- I.16 The Treasury Management function had to deal with the increasing cost of borrowing as a result of the increase in interest rates. During the financial year, published one year fixed borrowing rates through Public Works Loan Board (PWLB) increased from 2.15% to 4.98% by the end of the year. Borrowing requirements are managed through cashflow, short term borrowing with other local authorities and long term borrowing (PWLB).
- I.17 Throughout the year, officers have been closely monitoring all opportunities to maximise grant income and confirming subsidies to third parties.

- 1.18 The Facilities Management (FM) department, working closely with colleagues in the transformation team, have identified opportunities to vacate premises and reduce usage, in order to reduce running costs.
- 1.19 The overall outturn is a balanced budget position, however this has been achieved with the drawdown of £7.900m of general reserves. Full details are set out in Appendix I.
- 1.20 In addition to these additional costs, the Council has also been delivering a savings target of £11.245m in 2022/23.
- 1.21 The Provisional Revenue Outturn figures will now feed into the Council's formal Statement of Accounts, which will include the Balance Sheet position. The Council's Section 151 Officer must publish the draft Statement of Accounts by 31 May 2023 at the latest.

## 2. Revenue Finance Outturn 2022/23

- 2.1 Council approved a gross revenue budget of £527.575m with a net revenue budget of £197.750m for 2022/23 at its meeting in February 2022. Table 2 below provides a summary of the Council's overall revenue expenditure and compares the Provisional Outturn with the approved net budget.

**Table 2** End of Year Revenue Outturn by Directorate.

Directorate	Net Budget	Additional Pressures	Additional Savings achieved	Provisional Outturn	Over / (Under) Spend	Status
	£m	£m	£m	£m	£m	
Executive Office	5.605	0.443	(0.316)	5.732	0.127	Over
Customer and Corporate Services *	47.636	4.338	(3.205)	48.769	1.133	Over
Children's Directorate	62.162	6.447	(0.430)	68.179	6.017	Over
People Directorate	95.208	2.625	(2.780)	95.053	(0.155)	Under
Office for the Director of Public Health	(0.309)	0.000	(0.236)	(0.545)	(0.236)	Under
Place Directorate	27.417	3.982	(4.824)	26.575	(0.842)	Under
Corporate Items	(39.969)	2.582	(8.626)	(46.013)	(6.044)	Under
<b>TOTAL</b>	<b>197.750</b>	<b>20.417</b>	<b>(20.417)</b>	<b>197.750</b>	<b>0.000</b>	<b>Even</b>

\*The Customer and Corporate Services Directorate includes the Council's Treasury Management activities which are subject to a separate outturn report considered by Audit and Governance Committee.

- 2.2 The Executive Office, Customer and Corporate Directorate plus the Children's Directorate recorded overspends against budget; the remainder coming in under budget. Expenditure on Corporate Items shows a large underspend mainly due to the release of available reserves.
- 2.3 The balanced position to the net budget as shown above in Table 2 needs to be considered in the context of the already challenging financial year, which required the delivery of £11.245m of planned savings. More than 60% of these savings were targeted to the major demand-led areas, namely the Children's Directorate with a target of £3.942m to achieve, and the People Directorate £2.937m.

### 3. Position by Directorate

#### Executive Office

- 3.1 The Executive Office, which includes policy, communications, the legal department, the electoral team plus Member Support, ended the financial year with an overspend of £0.127m on a budget of £5.605m. The legal departments saw increased pressures related to Children's court fees; the electoral function had additional costs related to the required by-election and Member Support had additional special responsibility allowances for committee Chairs. The majority of the additional costs were offset by vacancy savings across all areas.

#### Customer and Corporate Services

- 3.2 With a budget of £47.635m, the Directorate finished the financial year £1.132m over budget. This reflects a mix of variations across the departments.
- 3.3 The Finance Department recorded an overall underspend of £2.358m reflecting staff vacancies, additional grant income, and treasury management activity contributing £0.960m improvement. The Customer Service Department recorded an adverse outturn position of £0.153m mainly related to the balance of the brought forward legacy savings but also includes the additional costs associated with the Keyham Inquest. The management of vacancies has offset some of the additional costs. Human Resources (HR) & Organisational Development (OD) are reporting an underspend of £0.275m due to staff and training savings. There were also additional cost pressures on the ICT budget, coming in with a ten percent (10%) overspend of £0.871m due to unachieved savings targets and a higher unitary charge.
- 3.4 Facilities Management (FM) budgets in aggregate show an overall pressure of £2.373m. This is a mixture of savings not achieved; additional maintenance costs and higher gas and electricity costs, offset by additional income. The utility costs for the council estate recorded a pressure of £1.974m.

#### Children's Directorate

- 3.5 The Children's Directorate reported an adverse outturn position of £6.017m against the £62.162m budget. This reflects a mix of variations across the service areas within the Children, Young People and Families (CYPF) department which recorded £4.413m overspend, and the Education, Participation and Skills (EPS) department with an overspend of £1.604m.
- 3.6 Within CYPF, placements pressure was due to increased packages in Residential, Supported Living & Bespoke settings, with an increased number of placements costing between £10k – £19k per week plus Supported Living placements in situ averaging 10 more than the previous financial year. Bespoke placements, although they did come down, remained above the budget level. Children in Care accounted for £4.227m of the overall additional costs.
- 3.7 Within EPS, Home to School transport saw additional costs of £1.273m, reflecting the impact of increased fuel costs plus additional routes commissioned after the budget was set.
- 3.8 At the end of the financial year, one of the maintained schools converted to an academy. The school left a deficit on conversion of £0.414m with the responsibility for the costs falling to the Council.



**People Directorate**

- 3.9 The People Directorate is reporting an overall underspend of £0.155m as a result of management savings and grant maximisation. Due to the increased use of bed and breakfast to meet the increasing homelessness demand, the Community Connections Department recorded an overspend of £1.262m. Within adult social care, the cost of care packages showed an overspend of £0.848m, which was more than offset by savings contract savings from children's commissioning and overall vacancy management. The directorate includes the budget for leisure management, which saw additional utility costs resulting in an overspend at the yearend of £0.495m.

**Office of the Director of Public Health (ODPH)**

- 3.10 The office of the Director of Public Health is reporting an underspend of £0.236m. Although the Public Health grant is ringfenced, and not included in the outturn position of the council, the other departments have mainly reported underspend in the year. Departments include the Public Protection Service; Trading Standards; Environmental Health; and the Civil Protection Unit. The majority of the savings are due to the management of staff vacancies, with some additional income

**Place Directorate**

- 3.11 The Place Directorate's outturn position is an underspend of £0.841m. The principal variations within this sum are; Economic Development underspent by £0.525m which includes £0.343m year-end release of Bad Debt provision to support the overall PCC adverse outturn position. Strategic Planning and Infrastructure underspent by £1.680m with substantial one-off savings relating to decisions earlier in the year to freeze recruitment and curtail non-essential spend plus an additional £0.300m end of year corporate capital/revenue funding switch. Street Services reported an overspend of £1.148m mainly due to significant increases to the street-lighting utility costs and fleet fuel costs.

**Corporate Items**

- 3.12 Corporate Items is showing a favourable variation of £6.044m. The budget included allowance for a two percent (2%) pay award; the nationally agreed award of a flat £1,965 per employee resulted in an additional cost of £2.582m, equivalent to nearer five percent (5%). The main contribution to the overall favourable position was the drawdown of £7.9m of usable reserves, which are detailed in Appendix I. There were additional savings from income generation and pension and general contingencies set up as part of the budget.

**Recommendation**

That Cabinet:-

1. Note the Provisional Revenue Outturn position for the year to 31 March 2023.

## SECTION C: CAPITAL FINANCE REPORT FOR THE CAPITAL PROGRAMME OUTTURN 2022/23

### 4.0 Capital Programme outturn 2022/23

4.1 The capital programme expenditure for 2022/23 is £86.653m. This is an increase of £11.378m (15%) from 2021/22 outturn at £75.275m. This is shown by Directorate in Table I below and within the approved five year Capital Programme of £363.957m for 2022/23 - 2026/27 reported to Full Council on 27 February 2023.

**Table I – Capital Spend - Outturn 2022/23**

Approved Capital budget 2022/23	Directorate	Latest Forecast December 2022	Approvals post December	Re-profiling	Variation & virements	2022/23 Capital Spend	% Spend against December Forecast / (Budget)
£m		£m	£m	£m	£m	£m	%
174.125	Place	85.269	2.425	(20.129)	(1.860)	<b>65.705</b>	77 / (37)
11.363	People	7.514	0.451	(2.538)	0.054	<b>5.481</b>	73 / (48)
0.513	Children's Services	1.090	0.784	(0.533)	(0.007)	<b>1.334</b>	122 / (260)
3.193	Customer & Corporate Services	6.979	1.130	(2.337)	(0.220)	<b>5.552</b>	80 / (174)
0.000	Office for Director of Public Health	9.823	0.000	(1.242)	0.000	<b>8.581</b>	87 / (-)
<b>189.194</b>	<b>TOTAL</b>	<b>110.675</b>	<b>4.790</b>	<b>(26.779)</b>	<b>(2.033)</b>	<b>86.653</b>	78 / (46)

(Brackets) denote underspend

4.2 The 2022/23 programme outturn expenditure totals **£86.653m** which equates to 78% of the 2022/23 capital programme forecast at quarter 3 (December 2022) being spent by year end and an improvement compared to 2021/22 that totalled £75.275m with a 52% comparison.

4.3 The capital programme changed during the year as the phasing of schemes was reviewed, approvals for additional schemes and resourcing were agreed. As part of the original five year capital programme set in February 2022 for £402.356m, this included £189.194m forecast for 2022/23.

4.4 Throughout the year the capital programme has experienced many challenges not least through high inflation, supply chain disruptions and labour shortages seen nationally in the building and construction industry and has played a part in projects being re-profiled. Financing was also re-profiled as a result of a successful change request submitted to Department of Transport for Transforming Cities Funding Tranche 2 being granted allowing an extension of spending plans into 2023/2024.

4.5 Regular quarterly capital monitoring has been reported during the year that has summarised changes to the capital programme. Further re-profiling during quarter 4 totalled (£26.779m). This change occurred across 235 schemes/subjects with notable variations in value below:

- Transforming Cities Funded projects (£2.451m)
- Colin Campbell Court development (£1.648m)
- Woolwell to the George (£1.249m)
- New Crematorium (£1.241m)

4.6 The 2022/23 capital investment in the City includes some notable schemes listed below:

- Forder Valley Link Road and Interchange £13.029m
- New crematorium £8.581m
- Transforming Cities Fund programme £7.060m
- City Centre schemes £6.319m
- Highway maintenance and essential engineering £5.804m
- Decarbonisation projects and home energy efficiency £4.524m
- Morlaix Drive Access Improvements £4.293m
- Sustainable Transport Schemes £2.977m
- Property and regeneration £2.189m
- Street lighting and traffic signals £2.576m
- Environmental service vehicles/containers £1.957m
- Disabled Facilities £3.730m
- Corporate Property improvements £2.496m
- Accommodation Transformation £2.274m
- Information Systems £0.629m
- Various School Projects £1.124m

## 5.0 Capital Financing 2022/23

5.1 The table below shows the final financing of the 2022/23 capital programme.

**Table 2 – Financing of 2022/23 Capital Programme**

Method of financing	Total £m	Funding %
- Capital receipts	2.297	3%
- Grants (e.g. gov't, HLF, LEP, Environment Agency)	35.347	41%
- Contributions, SI06 & CIL (neighbourhood element)	4.535	5%
- Borrowing:		
- Corporately funded (corporate revenue budget)	26.245	30%
- Service borrowing (service held revenue budget funded)	18.229	21%
<b>CAPITAL PROGRAMME FINANCING 2022/23</b>	<b>86.653</b>	

6.0 **Grants:** The Council has been successful in obtaining grants from government agencies and other sources to help fund 41% of the capital programme and in 2022/23 it spent £35.347m of grant funding.

7.0 **Corporate Borrowing:** Over recent years there has been a large increase in corporate borrowing to help fund capital projects. The cost of interest and loan repayments MRP (Minimum Revenue Provision) is directly charged to the revenue budget through Treasury Management. Additional

budget will be required to fund the future interest and loan repayments and this will be reviewed each year as part of the capital and the revenue plans in the MTFP.

**8.0 Service Borrowing:** Service departments that pay for their capital project to make changes to their service will pay for the cost of borrowing from savings made from the improved services. The cost of borrowing is based on the amount of the loan, the interest rate and the life of the individual assets. The interest cost is calculated using interest rates provided by the Treasury Management Team and is based on the term of the borrowing. The interest rates are fixed for the full term of the borrowing so that the service knows the full cost of borrowing

## 9.0 Revised Capital Programme 2022 – 2027

**Table 3 - The revised Capital Programme for the period 2022 – 2027:**

Directorate	2022/23 Actual	2023/24 Forecast	2024/25 Forecast	2025/26 Forecast	2026/27 Forecast	Total Programme
	£m	£m	£m	£m	£m	£m
Place	65.705	199.152	66.458	8.498	2.911	342.724
People	5.481	8.270	5.613	0.241	0.000	19.605
Children's Services	1.334	3.416	0.130	0.130	0.000	5.010
Customer & Corporate Services	5.552	10.831	0.605	0.000	0.000	16.988
Office for the Director of Public Health	8.581	11.923	2.671	0.000	0.000	23.175
<b>TOTAL</b>	<b>86.653</b>	<b>233.592</b>	<b>75.477</b>	<b>8.869</b>	<b>2.911</b>	<b>407.502</b>

### Recommendation

That Cabinet:-

- Note the Capital Outturn Report including the Capital Financing Requirement of £86.653m.

**Appendix I.****Use of available (un-earmarked) Reserves**

<b>Item</b>	<b>£m</b>	<b>Comment</b>
Redundancy / EVRS	(1.490)	
Resource adjustments	(2.154)	
EL Reserve	(0.400)	
South Yard	(1.340)	
Economic Development Bad Debt	(0.343)	
Adult Education	(0.050)	
Integrated Finance	(0.250)	
Life Centre (Capital Swap)	(0.150)	
Multi Occupancy Licensing	(0.250)	
School Library	(0.050)	
Investment Fund	(0.218)	
Court Fees	(0.218)	
2021/22 Outturn c/forward	(0.320)	
Insurance Reserve	(0.567)	2021/22 £0.367m 2022/23 £0.200m
Pounds House	(0.100)	
<b>Total</b>	<b>(7.900)</b>	

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# MOTION ON NOTICE



Date of Council Meeting: 19 June 2023

Title of Motion:

## **Armada Way**

Motion Narrative and Action Required:

This Council considers the current decision to stop the Armada Way project unacceptable to shoppers, local businesses and potential city centre investors.

Council recognises the need to re-commence this essential project expeditiously in order to revive and renew this part of the city centre (such works to include improved service media and a sustainable urban drainage system).

The City Council resolves to:-

Ask the Leader of the Council and Cabinet Member for Strategic Planning and Infrastructure to:-

1. Bring forward a plan (whether it be implementation of the current Armada Way Project or a comparable alternative) and set a firm timeframe for implementation of the plan.
2. Publish on the Council website an assurance that new surface water drainage infrastructure will be installed, as a matter of urgency, to prevent raw sewage going into the sea.
3. Provide a firm timeframe in respect of point 2 above.

Proposer Email: Cllr Andy Luggar

Seconder Email: Cllr Bill Wakeham

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# MOTION ON NOTICE



Date of Council Meeting: 19 May 2023

Title of Motion:

## **Fixing Plymouth's Roads**

Motion Narrative and Action Required:

Potholes are something that we as councillors send in daily to the casework team as we understand that they cause huge issues to our residents. They are the bane of our residents lives and cause damage to their vehicles which can have untold consequences.

With thanks to the Conservative government, local authorities have received millions, £200 million alone in the budget in February to fix potholes. This is additional to the millions that the Conservative government has given local authorities to help fill potholes to make our roads better for residents across the city.

Under the previous administration, the contracts were signed for the velocity machine to come to Plymouth to fix and fill potholes around the city and we hope that this administration is committed to this technology to continue the hard work of the previous cabinet member for transport.

We have been contacted by many residents across our wards asking when the pothole issue would be sorted under this new Labour administration as during the election campaign. We shall wait to see when this happens, but at this moment in time, this doesn't seem to be happening.

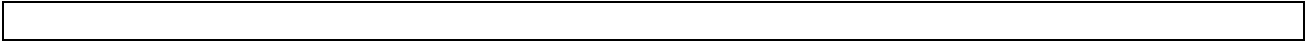
It will have to remain to be seen if this Labour administration can fulfil one of their election pledges to "improve the speed and number of potholes filled". It must be remembered that the foundation of this policy is from the previous conservative administration who had peoples priorities at heart.

The council therefore agrees to ask the Cabinet Member to –

1. share how he intends to increase the speed at which potholes are filled in and to update council on the velocity machine;
2. Review and change the policy at which potholes are filled from 40mm to 20mm in order to make our roads better for our residents;
3. Changing the policy on potholes being filled to create a radius of 10 meters to fill in other potholes in area, to save teams visiting the same location.

Proposer Email: Cllr James Stoneman

Seconder Email: Cllr Andy Luggar



# MOTION ON NOTICE



Date of Council Meeting: 19 June 2023

Title of Motion:

**The formation of a Strategic Working Group to progress a railway station in the East of Plymouth**

Motion Narrative and Action Required:

The populations of Plympton and Sherford continue to grow, and with a Free Port site planned for Langage, it would seem vital to hasten the exploration of new railway station in the East of the City. The provision of a new railway station on the main rail line would improve connectivity, support economic growth and reduce the City's reliance on road transport.

The proposal to open a Plympton station, in conjunction with an electric "Devon Metro" transit system for Plymouth is mentioned in the South West Devon joint Local Plan, P45 Section 3.60, a plan that was adopted in 2019 and received cross-party support.

In 2020 an online petition was initiated, that has since gone on to collect over 1700 signatures signifying strong public support for a new station.

In 2021 Rail manufacturer Alstom recognised Plymouth's potential as a city which could benefit from a mass transit system in their report - The UK's New Green Age: A Step Change in Transport Decarbonisation

Since the adoption of South West Devon joint Local Plan little progress has been made with securing a new station for the East of Plymouth, meanwhile Exeter and Torbay have made progress with establishing two new stations at Marsh Barton and Edginswell.

The formation of a Strategic Working Group will send a clear message to the residents, business and industry that the Council is planning transport infrastructure necessary for sustainable economic development.

Therefore Council recommends to the Cabinet

1. To form a Strategic Working Group alongside stakeholders such as Network Rail, Rail Operators, Rail User Groups, Devon County Council, and the Peninsular Rail Task Force, to further the opening of a railway station to service the growing communities of Plympton, Sherford, the commercial area of Langage and the new Free Port site.
2. The group will provide the focus needed to identify a suitable site, produce a robust business case and secure the necessary funding required to build the station.

Proposer Email: Cllr Ian Poyser
Seconder Email: Cllr Lauren McLay

# MOTION ON NOTICE



Date of Council Meeting: **19 June 2023**

Title of Motion:

## **BBC Radio Devon**

Motion Narrative and Action Required:

BBC Radio Devon has been part of the fabric of our city and our community for more than 40 years.

The current proposals for more shared programmes across the region mean a significant and unacceptable reduction in proper local programming resulting in a less local BBC, an unwelcome erosion of one of the corporation's stated public purposes to "reflect, represent and serve the diverse communities of all of the United Kingdom's nations and regions".

BBC Radio Devon, which attracts around 167,000 listeners each week, holds a special place in the hearts of local audiences, licence fee-payers who regard presenters as trusted voices and, as well as listening regularly, turn to its output in large numbers in times of distress and emergency as well as moments of celebration.

Public service broadcasting also plays a vital role in local democracy and as local politicians we welcome the chance to share what we are doing with listeners on the air as well as being held to account.

In addition these plans also mean the loss of jobs and experience and a reduction in future opportunities for local talent to be nurtured and to grow.

Plymouth City Council therefore resolves –

- To ask the leader of Plymouth City Council Cllr Tudor Evans OBE to write to BBC director general Tim Davie to;
  1. express council's serious concerns about the impact of the proposals
  2. request a pause in the process while the BBC carries out further consultation with listeners

Proposer Email: Cllr Jemima Laing

Seconder Email: Cllr Dylan Tippetts

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# MOTION ON NOTICE



Date of Council Meeting: 19 June 2023

Title of Motion:

## **Livewell Southwest CIC Health Worker Pensions and Pay**

Motion Narrative and Action Required:

Since the transfer of staff from the Community Health Service NHS Trust to the CIC Livewell south west there has been uncertainty around pay and conditions.

Whilst Livewell remains an Agenda for Change employer it is in “Tier 2” and has no input into the collective bargaining that agrees these conditions.

Four years ago the government failed to fund the pay rise that mainstream NHS Trusts received and there needed to be interventions by MPs and others to resolve that.

This year in addition to the 5% pay award, which was funded through contractual uplifts, there was a non-consolidated lump sum awarded to all NHS staff that was not funded by Government for any social enterprise such as Livewell South West. This equates to circa £5,000,000 for all affected staff within Livewell South West.

In order to support their frontline staff the Livewell South West Board, in line with other social enterprises nationally, agreed to meet this pay requirement through utilising the organisations’ reserves, this means that money that could have been invested in health and social care for Plymouth has had to be used.

While this council warmly endorses the well-deserved pay rise for Livewell and other NHS staff it is appalled that once again Plymouth has been short changed in a way that most other areas that don’t use CICs have not.

Therefore Council resolves to ask the Cabinet Member for Health and Social Care to write to the relevant Treasury Ministers to demand reimbursement to the city for the cost of this deal.

Proposer Email: Cllr Mrs Mary Aspinall

Seconder Email: Cllr Sally Haydon

